

Decision 02-10-012 October 3, 2002

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Application of Fones4All Corp. for a Certificate of Public Convenience and Necessity To Provide Competitive Local Exchange Services on a Limited Facilities Basis in the State of California.

Application 02-07-026  
(Filed July 10, 2002)

**O P I N I O N**

**I. Summary**

Fones4All Corp. (Fones4All) (Applicant) seeks a certificate of public convenience and necessity (CPCN) under Pub. Util. Code § 1001 for authority to provide limited facilities-based local exchange telecommunications services as a competitive local carrier (CLC).<sup>1</sup> Applicant plans to utilize the unbundled network element platform (UNE-P) to provide local exchange service. By this decision, we grant the requested authority subject to the terms and conditions set forth below.

**II. Background**

In prior decisions, we authorized the provision of competitive local exchange service within the service territories of Pacific Bell Telephone Company (Pacific) and Verizon California Inc. (Verizon).

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<sup>1</sup> A CLC is a common carrier that is issued a CPCN to provide local exchange telecommunications service for a geographic area specified by such carrier.

Applicant, a California corporation requests authority to operate as a limited facilities-based provider of local exchange services within Pacific and Verizon's service territories.

Applicant's principal place of business is located at 6320 Canoga Avenue, Suite 600, Woodland Hills, CA 91367. Applicant is currently certified as a non-dominant interexchange reseller by Decision (D.) 00-11-026, and as a competitive local reseller by D.00-05-010.

### **III. Financial Qualifications**

To be granted a CPCN for authority to provide facilities-based local exchange service, an applicant must demonstrate that it has \$100,000 cash or cash equivalent to meet the firm's start-up expenses. The applicant must also demonstrate that it has sufficient additional resources to cover all deposits required by other telecommunications carriers in order to provide service in California.<sup>2</sup> Applicant provided a bank statement that demonstrates that it meets the financial requirements. Also, Applicant represented that it will not be required to provide deposits to other telecommunications carriers in order to provide the proposed service because it already has established business relationships with both Pacific and Verizon from whom deposits are required, and therefore no additional deposits will be required to provide the proposed telecommunications services that are the subject of this application.

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<sup>2</sup> The financial standards for certification to operate as a CLC are set forth in D.95-12-056, Appendix C, Rule 4.B.

#### **IV. Technical Qualifications**

To be granted a CPCN for authority to provide local exchange service, an applicant must make a reasonable showing of technical expertise in telecommunications or a related business. Applicant supplied biographical information on its management that demonstrates that it has sufficient expertise and training to operate as a telecommunications provider.

Applicant represents that no one associated with or employed by Applicant as an affiliate, officer, director, partner, or owner of more than 10% of Applicant was previously associated with a telecommunications carrier that filed for bankruptcy or went out of business, or was sanctioned by the Federal Communications Commission or any state regulatory agency for failure to comply with any regulatory statute, rule, or order.

#### **V. Tariffs**

Commission staff reviewed Applicant's draft tariffs for compliance with Commission rules and regulations. The deficiencies are noted in Attachment A to this decision. In its compliance tariff filing, Applicant is directed to correct these deficiencies as a condition of our granting approval of its tariffs.

#### **VI. California Environmental Quality Act (CEQA)**

The CEQA requires the Commission as the designated lead agency to assess the potential environmental impact of a project in order that adverse effects are avoided, alternatives are investigated, and environmental quality is restored or enhanced to the fullest extent possible. Applicant states that it will not be constructing any facilities for the purpose of providing local exchange services at the current time, but may eventually collocate its own equipment in central offices and/or carrier's hotels. Therefore, it can be seen with certainty

that there is no possibility that granting this application will have an adverse impact upon the environment. Applicant must file for additional authority, and submit to any necessary CEQA review, before it can construct facilities outside of current buildings or structures.

#### **VII. Request to File Under Seal**

Applicant requests that the financial information filed with this application be filed under seal. The financial information consists of a bank statement. Applicant represents that the information is proprietary and sensitive. The information, if revealed, would place Applicant at an unfair business disadvantage. We have granted similar requests in the past and will do so here.

#### **VIII. Categorization and Need for Hearings**

In Resolution ALJ 176-3092 dated August 8, 2002, the Commission preliminarily categorized this application as ratesetting, and preliminarily determined that hearings were not necessary. No protests have been received. There is no apparent reason why the application should not be granted. Given these developments, a public hearing is not necessary, and it is not necessary to disturb the preliminary determinations.

#### **IX. Assignment of Proceeding**

This matter is assigned to Commissioner Brown and Administrative Law Judge (ALJ) Jones. ALJ Jones is the principal hearing officer for this proceeding.

#### **X. Comments on Draft Decision**

This is an uncontested matter in which the decision grants the requested relief. Therefore, pursuant to Pub. Util. Code § 311(g)(2), the otherwise applicable 30-day period for public review and comment is being waived.

## **XI. Conclusion**

We conclude that the application conforms to our rules for certification as a CLC. Accordingly, we shall grant Applicant a CPCN to provide limited facilities-based local exchange service in Pacific and Verizon's service territories subject to compliance with the terms and conditions set forth herein.

## **Findings of Fact**

1. A notice of the filing of the application appeared in the Daily Calendar on July 23, 2002.
2. There were no protests to this application.
3. A hearing is not required.
4. In prior decisions, the Commission authorized competition in providing local exchange telecommunications services within the service territories of Pacific and Verizon.
5. Applicant has a minimum of \$100,000 of cash or cash equivalent that is reasonably liquid and readily available to meet its start-up expenses.
6. Applicant will not be required to provide deposits to other telecommunications carriers in order to provide the proposed service because it already has established business relationships with both Pacific and Verizon from whom deposits are required, and therefore no additional deposits will be required to provide the proposed telecommunications services that are the subject of this application.
7. Applicant's management possesses sufficient experience and knowledge to provide local exchange services to the public.
8. As part of its application, Applicant submitted a draft of its initial tariff that contained the deficiencies identified in Attachment A to this decision.

Except for these deficiencies, Applicant's draft tariffs complied with the Commission's requirements.

9. Applicant does not propose to construct any facilities, except for equipment to be installed in existing buildings or structures, in order to provide the proposed service.

10. Public disclosure of the financial information filed under seal would place Applicant at an unfair business disadvantage.

### **Conclusions of Law**

1. Applicant has the financial ability to provide the proposed service.

2. Applicant has made a reasonable showing of technical expertise in, or related to, telecommunications.

3. Public convenience and necessity require the competitive local exchange services to be offered by Applicant, subject to the terms and conditions set forth herein.

4. The application should be granted to the extent set forth below.

5. Applicant, once granted a CPCN, should be subject to the applicable Commission rules, decisions, General Orders and statutes that pertain to California public utilities.

6. Applicant's initial tariff filing should correct the deficiencies noted in its draft tariffs as indicated in Attachment A to this decision.

7. Since Applicant does not propose to construct any facilities, except for equipment to be installed in existing buildings or structures, it can be seen with certainty that granting it authority to provide local exchange services will not have a significant adverse effect upon the environment.

8. Because of the public interest in competitive local exchange services, the following order should be effective immediately.

9. Applicant's request to file its financial information under seal should be granted for two years.

## **O R D E R**

### **IT IS ORDERED** that:

1. A certificate of public convenience and necessity (CPCN) is granted to Fones4All Corp. (Applicant) to provide limited facilities-based local exchange services in the service territories of Pacific Bell Telephone Company and Verizon California Inc., subject to the terms and conditions set forth below.

2. Applicant is authorized to file tariff schedules for the provision of competitive local exchange services. Applicant may not offer competitive local exchange services until tariffs are on file. Applicant's initial filing shall be made in accordance with General Order (GO) 96-A, excluding Sections IV, V, and VI, and shall correct the deficiencies noted in Attachment A. The tariff shall be effective not less than one day after approval by the Commission's Telecommunications Division. Applicant shall comply with its tariffs.

3. The certificate granted and the authority to render service under the rates, charges, and rules authorized herein will expire if not exercised within 12 months after the effective date of this order.

4. The corporate identification number assigned to Applicant is U-6338-C, which shall be included in the caption of all original filings with this Commission, and in the titles of other pleadings filed in existing cases.

5. Applicant shall comply with all applicable rules adopted in the Local Exchange Competition proceeding (Rulemaking 95-04-043/ Investigation 95-04-044), as well as all other applicable Commission rules, decisions, GOs and

statutes that pertain to California public utilities, subject to the exemptions granted in this decision.

6. Applicant shall comply with the requirements applicable to competitive local exchange carriers included in Attachment B to this decision.

7. Applicant is not authorized to construct facilities, except for equipment to be installed in existing buildings or structures.

8. Applicant's request to have the financial information filed with this application kept under seal is granted for two years from the effective date of this decision. During that period the information shall not be made accessible or disclosed to anyone other than the Commission staff except on the further order or ruling of the Commission, the Assigned Commissioner, the assigned Administrative Law Judge (ALJ), or the ALJ then designated as Law and Motion Judge.

9. If Applicant believes that further protection of the information kept under seal is needed, it may file a motion stating the justification for further withholding of the information from public inspection, or for such other relief as the Commission rules may then provide. This motion shall be filed no later than one month before the expiration date.

10. This proceeding is closed.

This order is effective today.

Dated October 3, 2002, at San Francisco, California.

LORETTA M. LYNCH  
President  
HENRY M. DUQUE  
CARL W. WOOD  
GEOFFREY F. BROWN



MICHAEL R. PEEVEY  
Commissioners

## **ATTACHMENT A**

### **Page 1**

List of deficiencies in tariffs filed by FONES4ALL Corp. in A.02-07-026 to be corrected in its tariff compliance filing.

1. Sheet 4: Expand the table of contents to include all the rules, rates and services where applicable for each of the section.
2. Sheet 24, Rule 2.2.3: Include the actual service area map in the CLC tariff.
3. Sheet 24, Rule 2.3.2: Incomplete rule in the Application for Service. Include Rule 2 of Appendix B of D.95-07-054 in the tariff.
4. Sheet 29, Rule 2.3.4.3: Incomplete rule in the Establishment and Reestablishment of Credit. Include Rule 4 of Appendix B of D.95-07-054 in the tariff.
5. Sheet 29, Rule 2.3.4: Remove Rule 2.3.4.4 and 2.3.4.5 and include Rule 5 of Appendix B of D.95-07-054 in the tariff.
6. Sheet 31, Rule 2.3.5.2: Incomplete rule in the Disputed Bills. Include Rule 8 of Appendix B of D.95-07-054 in the tariff.
7. Sheet 36, Rule 2.3.7: Incomplete rule in the Cancellation of Application for Basic Service. Include Rule 10 of Appendix B of D.95-07-054 in the tariff.
8. Sheet 37, Rule 2.3.9: Incomplete rule in the Late Payment Charge. Include Rule 9 of Appendix B of D.95-07-054 in the tariff.
9. Sheet 42, Rule 2.4.4: Remove Rule 2.4.4 from the tariff and include Pacific Bell or Verizon's Limitation of Liability tariffs. The CLC must modify the Limitation of Liability rule to concur with Pacific or Verizon's Limitation of Liability. Refer to D.95-12-057.
10. Sheet 49, Rule 2.5.6: Incomplete rule in the Notices and Communications. Include Rule 6 of Appendix B of D.95-07-054 in the tariff.
11. Sheet 65, Rule 2.9: Include the fees and surcharges show in Conclusion of Law 4.

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12. Sheet 67 and 68, Rule 2.10: Include the following Income Limitation and charge for ULTS:

Household Size	Income Limitation
1-2	\$19,300
3	22,800
4	27,400
Each additional member	4,600
Service Establishment	\$ 10

13. Sheet 77, Rule 3.4: Include rule on how telephone directories will be provided to residential and business customers.
14. The CLC must have a demarcation tariff or concur in another company's tariff.
15. Tariff must be available for inspection at an office in California.
16. Include Rules 3, 7 and 11 from Appendix B of D.95-07-054 in the CLC tariff.
17. Include sample forms in the CLC tariff.
18. Change references to GTE-California to Verizon California Inc.

**(END OF ATTACHMENT A)**

**ATTACHMENT B**

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**REQUIREMENTS APPLICABLE TO COMPETITIVE LOCAL  
EXCHANGE CARRIERS**

1. Applicant shall file a written acceptance of the certificate granted in this proceeding.
2. Applicant is subject to:
  - a. The current 1.45% surcharge applicable to all intrastate services except for those excluded by D.94-09-065, as modified by D.95-02-050, to fund the Universal Lifeline Telephone Service Trust Administrative Committee Fund (Pub. Util. Code § 879; Resolution T-16594, October 10, 2001);
  - b. The current 0.300% surcharge applicable to all intrastate services except for those excluded by D.94-09-065, as modified by D.95-02-050, to fund the California Relay Service and Communications Devices Fund (Pub. Util. Code § 2881; D.98-12-073 and Resolution T-16663, August 22, 2002);
  - c. The user fee provided in Pub. Util. Code §§ 431-435, which is 0.11% of gross intrastate revenue (Resolution M-4804);
  - d. The current surcharge applicable to all intrastate services except for those excluded by D.94-09-065, as modified by D.95-02-050, to fund the California High Cost Fund-A (Pub. Util. Code § 739.3; D.96-10-066, pp. 3-4, App. B, Rule 1.C; set by Resolution T-16550 at 0.360%, October 25, 2001);

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- e. The current 1.42% surcharge applicable to all intrastate services except for those excluded by D.94-09-065, as modified by D.95-02-050, to fund the California High Cost Fund-B (D.96-10-066, p. 191, App. B, Rule 6.F., Resolution T-16554, October 25, 2001); and
  - f. The current 0.300% surcharge applicable to all intrastate services except for those excluded by D.94-09-065, as modified by D.95-02-050, to fund the California Teleconnect Fund (D.96-10-066, p. 88, App. B, Rule 8.G, Resolution T-16584, October 10, 2001).
3. Applicant is a competitive local exchange carrier (CLC). The effectiveness of its future tariffs is subject to the schedules set forth in Appendix C, Section 4.E of Decision (D.) 95-12-056:

“E. CLCs shall be subject to the following tariff and contract filing, revision and service pricing standards:

- “(1) Uniform rate reductions for existing tariff services shall become effective on five (5) working days’ notice. Customer notification is not required for rate decreases.
- “(2) Uniform major rate increases for existing tariff services shall become effective on thirty (30) days’ notice to the Commission, and shall require bill inserts, or first class mail notice to customers at least 30 days in advance of the pending rate increase.
- “(3) Uniform minor rate increases, as defined in D.90-11-029, shall become effective on not less than (5) working days’ notice to the Commission. Customer notification is not required for such minor rate increases.

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“(4) Advice letter filings for new services and for all other types of tariff revisions, except changes in text not affecting rates or relocations of text in the tariff schedules, shall become effective on forty (40) days’ notice.

“(5) Advice letter filings revising the text or location of text material which do not result in an increase in any rate or charge shall become effective on not less than five (5) days’ notice to the Commission.”

“(6) Contracts shall be subject to GO 96-A rules for NDIECS, except interconnection contracts.

“(7) CLCs shall file tariffs in accordance with PU Code § 876.”

4. Applicant may deviate from the following provisions of GO 96-A:

(a) paragraph II.C.(1)(b), which requires consecutive sheet numbering and prohibits the reuse of sheet numbers; and (b) paragraph II.C.(4), which requires that “a separate sheet or series of sheets should be used for each rule.” Tariff filings incorporating these deviations shall be subject to the approval of the Commission’s Telecommunications Division. Tariff filings shall reflect all fees and surcharges to which Applicant is subject, as reflected in 2 above.

5. Applicant shall file a service area map as part of its initial tariff.

6. Prior to initiating service, Applicant shall provide the Commission’s Consumer Services Division with the name and address of its designated contact person(s) for purposes of resolving consumer complaints. This information shall be updated if the name or telephone number changes, or at least annually.

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7. Applicant shall notify this Commission in writing of the date that local exchange service is first rendered to the public, no later than five days after service first begins.

8. Applicant shall keep its books and records in accordance with the Generally Accepted Accounting Principles.

9. In the event Applicant's books and records are required for inspection by the Commission or its staff, it shall either produce such records at the Commission's offices or reimburse the Commission for the reasonable costs incurred in having Commission staff travel to its office.

10. Applicant shall file an annual report, in compliance with GO 104-A, on a calendar-year basis with the information contained in Attachment C to this decision.

11. Applicant shall ensure that its employees comply with the provisions of Public Utilities (Pub. Util.) Code § 2889.5 regarding solicitation of customers.

12. Within 60 days of the effective date of this order, Applicant shall comply with Pub. Util. Code § 708, Employee Identification Cards, and notify the Director of the Telecommunications Division in writing of its compliance.

13. If Applicant is 90 days or more late in filing an annual report, or in remitting the surcharges and fee listed in 2 above, the Commission's Telecommunications Division shall prepare for Commission consideration a resolution that revokes Applicant's CPCN unless it has received written permission from the Telecommunications Division to file or remit late.

14. Applicant is exempt from General Order 96-A, subsections III.G(1) and (2), and Commission Rule of Practice and Procedure 18(b).



15. Applicant is exempt from Pub. Util. Code §§ 816-830.

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16. Applicant is exempt from the requirements of Pub. Util. Code § 851 for the transfer or encumbrance of property whenever such transfer or encumbrance serves to secure debt.

17. Applicant shall send a copy of this decision to concerned local permitting agencies not later than 30 days from the date of this order.

**(END OF ATTACHMENT B)**

## **ATTACHMENT C**

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## **ANNUAL REPORT**

An original and two copies shall be filed with the California Public Utilities Commission, 505 Van Ness Avenue, Room 3251, San Francisco, CA 94102-3298, no later than March 31st of the year following the calendar year for which the annual report is submitted.

Failure to file this information on time may result in a penalty as provided for in §§ 2107 and 2108 of the Public Utilities Code.

Required information:

1. Exact legal name and U # of reporting utility.
2. Address.
3. Name, title, address, and telephone number of the person to be contacted concerning the reported information.
4. Name and title of the officer having custody of the general books of account and the address of the office where such books are kept.
5. Type of organization (e.g., corporation, partnership, sole proprietorship, etc.).

If incorporated, specify:

- a. Date of filing articles of incorporation with the Secretary of State.
- b. State in which incorporated.
6. The number and date of the Commission decision granting the Utility's CPCN.
7. Date operations were begun.
8. Description of other business activities in which the utility is engaged.

**ATTACHMENT C**

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9. A list of all affiliated companies and their relationship to the utility.  
State if affiliate is:
  - a. Regulated public utility.
  - b. Publicly held corporation.
10. Balance sheet as of December 31st of the year for which information is submitted.
11. Income statement for California operations for the calendar year for which information is submitted.

For answers to any questions concerning this report, call (415) 703-1961.

**(END OF ATTACHMENT C)**